

Message Text

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70

ACTION IO-11

INFO OCT-01 AF-06 ARA-06 EUR-12 EA-07 NEA-10 ISO-00

CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03 NSAE-00 NSC-05

PA-01 PRS-01 SP-02 SS-15 NSCE-00 SSO-00 USIE-00

INRE-00 ACDA-05 SAJ-01 SAM-01 SCCT-01 DHA-02 /103 W

----- 115451

O 230252Z JAN 76

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 5477

INFO AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY AMMAN PRIORITY

AMEMBASSY BEIRUT PRIORITY

AMEMBASSY CAIRO PRIORITY

AMEMBASSY DAMASCUS PRIORITY

AMEMBASSY JIDDA PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY TEL AVIV PRIORITY

AMCONSUL JERUSALEM PRIORITY

AMEMBASSY ABU DHABI

AMEMBASSY ALGIERS

AMEMBASSY BUCHAREST

AMEMBASSY COTONOU

AMEMBASSY DAR ES SALAAM

AMEMBASSY DOHA

AMEMBASSY GEORGETOWN

AMEMBASSY ISLAMABAD

AMEMBASSY KUWAIT

AMEMBASSY MANAMA

AMEMBASSY MUSCAT

AMEMBASSY PANAMA

AMEMBASSY RABAT

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY TEHRAN

AMEMBASSY TOKYO

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AMEMBASSY TRIPOLI

AMEMBASSY TUNIS
USINT BAGHDAD
USMISSION NATO
USLO PEKING

C O N F I D E N T I A L USUN 0227

FOR SECRETARY'S PARTY -- DEPUTY ASSISTANT SECRETARY DAY

E.O. 11652: GDS
TAGS: PFOR, UNSC, XF
SUBJ: SC MIDDLE EAST DEBATE: JANUARY 22 GROUP CONSULTATIONS

REF: USUN 222 (NOTAL)

SUMMARY: JANUARY 22 CONSULTATIONS SHOWED THAT SERIOUS DIFFERENCES REMAIN OVER NON-ALIGNED WORKING PAPER. USSR DEMANDED SEVERAL CHANGES, INCLUDING CALL FOR RECONVENING GENEVA CONFERENCE AND DELETION OF LANGUAGE BASED ON RESOLUTION 242. UK INSISTED 242 BE SPECIFICALLY MENTIONED, AND SAID IT WOULD NOT SUPPORT A RESOLUTION WITHOUT SUCH A REFERENCE. US SAID ITS POSITION IN THE COUNCIL CANNOT CHANGE SINCE ITS POSITION AS A MEDIATOR OUTSIDE THE COUNCIL HAS NOT CHANGED. PANAMA SUGGESTED THAT WAY OUT MIGHT BE STATEMENT BY SC PRESIDENT REFLECTING WHAT SC HAS DONE OR, POSSIBLY, A BRIEF RESOLUTION NOTING COUNCIL'S VIEW THAT MIDDLE EAST NEGOTIATIONS MUST TAKE INTO ACCOUNT "INALIENABLE RIGHTS OF THE PALESTINIAN PEOPLE." END SUMMARY

1. PAKISTAN AND PANAMA INTRODUCED REVISED WORKING PAPER (REFTEL) ON BEHALF OF THEMSELVES AND BENIN, GUYANA, ROMANIA AND TANZANIA. PANAMANIAN AMB BYOD SAID COSPONSORS WERE ANXIOUS THAT COUNCIL DEBATE PRODUCE A POSITIVE RESULT. PANAMA. HE SAID, HAD WEIGHED POSSIBLE ALTERNATIVES TO A DETAILED RESOLUTION. ONE POSSIBILITY WAS A STATEMENT BY SC PRESIDENT REFLECTING WHAT THE COUNCIL HAD ACCOMPLISHED. ANOTHER WAS A "BARE BONES" RESOLUTION ALONG FOLLOWING LINES:

BEGIN QUOTE

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SECURITY COUNCIL,

HAVING CONSIDERED THE ITEM ENTITLED "THE MIDDLE EAST PROBLEM INCLUDING THE PALESTINIAN QUESTION," IN ACCORDANCE WITH RESOLUTION 381 (1975) DATED 30 NOVEMBER 1975,

CONCLUDES THAT THE INALIENABLE RIGHTS OF THE PALESTINIAN PEOPLE SHOULD BE RECOGNIZED AND TAKEN INTO CONSIDERATION IN

FUTURE MIDDLE EAST NEGOTIATIONS. END QUOTE

BOYD CONCLUDED THAT IF SOME MEMBERS CONSIDERED THE NON-ALIGNED WORKING PAPER SOMEWHAT "PARTIAL" ON THE QUESTION OF PALESTINIAN RIGHTS, SUCH A RESOLUTION MIGHT BE BEST WAY OF REFLECTING SC CONSENSUS ON WHAT HAD HAPPENED.

2. SC PRESIDENT SAID THAT EGYPT HAD ASKED HIM TO PUT FORWARD FOR COUNCIL'S CONSIDERATION A PARA ON THE GENEVA CONFERENCE. EGYPTIAN PROPOSAL, HE SAID, WAS TO INCLUDE THE FOLLOWING PARA (PRESUMABLY IN PLACE OF PARA 3 OF WORKING PAPER):

BEGIN QUOTE

CALLS ACCORDINGLY FOR THE RECONVENING OF THE PEACE CONFERENCE IN THE VERY NEAR FUTURE FOR THE ESTABLISHMENT OF A JUST AND LASTING PEACE WITH THE PARTICIPATION OF ALL PARTIES CONCERNED. END QUOTE.

3. JAPAN, GENERALLY SUPPORTED BY ITALY AND SWEDEN, SAID THAT MAJORITY OF COUNCIL WANTED RESOLUTIONS 242 AND 338 REAFFIRMED. JAPAN BELIEVED THEY SHOULD BE MENTIONED; IF THAT PROVED DIFFICULT, HOWEVER, EITHER SC PRESIDENT OR SPONSOR MIGHT STATE THAT RESOLUTION WAS NOT INTENDED TO SUPPLANT 242 AND 338 BUT TO SUPPLEMENT IT.

4. USSR AMB MALIK SAID HE REGRETTED THAT NONE OF THE DRAFTS PRESENTED TO SC HAD REFLECTED IDEA OF RECONVENING GENEVA CONFERENCE. CLEARLY THIS SHOULD BE COUNCIL'S OBJECTIVE. IT WAS NOT THE BUSINESS OF THE SC TO DRAFT PROVISIONS OF A TREATY; IT WAS NOT A NEGOTIATING FORUM AND WAS NEVER MEANT TO BE ONE. MALIK THEN MADE FOUR SPECIFIC SUGGESTIONS:

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(A) IN PARA I(A) THE WORDS "THROUGH SELF-DETERMINATION" SHOULD BE DELETED AND "OF SELF-DETERMINATION" SHOULD BE INSERTED AFTER "INALIENABLE NATIONAL RIGHTS."

(B) I(B) ADDRESSED A HUMANITARIAN RATHER THAN A POLITICAL QUESTION AND SHOULD ACCORDINGLY BE CHANGED AS FOLLOWS: BEGIN BRACKETS AFFIRMS END BRACKETS "THE RIGHT OF PALESTINIAN REFUGEES TO THEIR HOME LAND AND PROPERTY."

(C) IN I(D) THERE WAS NO NEED FOR RESOLUTION 242 PHRASE- OLOGY REGARDING "SECURE AND RECOGNIZED BOUNDARIES OF ALL STATES IN THE AREA." THERE WERE OTHER RELEVANT RESOLUTIONS BESIDES 242, AND IT WAS UNREASONABLE TO SINGLE OUT LANGUAGE FROM THAT ONE RESOLUTION. IF THIS LANGUAGE WERE TO REMAIN, MALIK SAID, IT SHOULD BE FOLLOWED BY THE PHRASE "INCLUDING

AN INDEPENDENT PALESTINIAN STATE."

(D) FINALLY, MALIK PROPOSED ADDING TO THE END OF THE EGYPTIAN PROPOSAL THE WORDS "INCLUDING THE PALESTINE LIBERATION ORGANIZATION."

5. UKK AMB RICHARD BRIEFLY RECAPITULATED BRITISH DESIDERATA, I.E., REAFFIRMATION OF 242 AND 338, AND, SINCE 242 NEEDED TO BE SUPPLEMENTED, TAKING ACCOUNT OF THE RIGHTS OF THE PALESTINIAN PEOPLE. RICHARD SAID UK COULD NOT SUPPORT A RESOLUTION THAT FAILED TO REFER TO 242 AND 338. IF SUCH A REFERENCE WERE INCLUDED, THEN UK WAS "PREPARED TO BE FLEXIBLE IN SEEING WHETHER LANGUAGE COULD BE DRAFTED TAKING INTO ACCOUNT PALESTINIAN RIGHTS."

6. CHINA SAID ITS POSITION ON 242 AND GENEVA CONFERENCE WERE WELL KNOWN, AND IT COULD NOT COMMIT ITSELF TO PRESENT DRAFT.

7. IN A BRIEF INTERVENTION, AMB MOYNIHAN SAID CONDUCT OF THE MIDDLE EAST DEBATE HAD BEEN MOST HEARTENING, AND HE PARTICULARLY PRAISED PERFORMANCE OF SC PRESIDENT. MOYNIHAN SAID THE US POSITION CANNOT CHANGE IN THE COUNCIL BECAUSE ITS POSITION AS A MEDIATOR OUTSIDE THE COUNCIL HAD NOT CHANGED.

8. BEFORE ADJOURNING, PRESIDENT SCHEDULED FURTHER INFORMAL CONFIDENTIAL

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CONSULTATIONS FOR 3:00 PM JANUARY 23. HE SAID HE HOPED TO CONCLUDE MIDDLE EAST DEBATE BY THIS WEEKEND. HE INTENDED TO START CONSIDERATION OF NAMIBIA MONDAY AFTERNOON, JANUARY 26, AND EXPECTED THAT DEBATE TO LAST TWO OR THREE DAYS. HE THOUGHT IT WISER, BUT NOT ESSENTIAL, TO CONCLUDE MIDDLE EAST DEBATE BEFORE THEN.
MOYNIHAN

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